DEPARTMENT OF CIVIL AVIATION

CIVIL AVIATION DANGEROUS GOODS REQUIREMENTS

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CHAPTER I

1. Introduction

For the purpose of Regulation 65, and pursuant to regulation 135 of the Civil Aviation Regulations 2007, the Director of Civil Aviation hereby issues the following requirements for the Transport of Dangerous Goods by Air.

2. Interpretation

(1) For the purpose of this requirements:

“acceptance check list” means a document used to assist in carrying out a check on the external appearance of packages of dangerous goods and their associated documents to determine that all appropriate requirements have been met;

“cargo aircraft” means any aircraft, which is carrying goods or property but not passengers, and for the purposes of these requirements the following are not considered to be passengers:

(a) a crew member;

(b) an operator’s employee permitted to be carried by, and carried in accordance with, the instructions contained in the Operations Manual;

(c) an authorised representative of the Authority or of a competent national aviation authority of a State other than Mauritius;

(d) a person with duties in respect of a particular shipment on board;

“dangerous goods” means any article or substance, which is identified as such in the Technical Instructions;

“dangerous goods accident” means an occurrence associated with and related to the carriage of dangerous goods by air, which results in fatal or serious injury to a person or major property damage;

“dangerous goods incident” means an occurrence, other than a dangerous goods accident, which:

(a) is associated with and related to the carriage of dangerous goods by air, not necessarily occurring on board an aircraft, which results in injury to a person, property damage, fire, breakage, spillage, leakage of fluid or
radiation or other evidence that the integrity of the packaging has not been maintained; or

(b) relates to the carriage of dangerous goods and which seriously jeopardises the aircraft or its occupants;

“dangerous goods transport document” means a document which is specified by the Technical Instructions and contains information about those dangerous goods;

“foreign operator” means an aircraft operator who holds an air operator certificate issued by the competent national aviation authority of a State other than Mauritius.

“freight container” means an article of transport equipment for radioactive materials, designed to facilitate the carriage of such materials, either packaged or unpackaged, by one or more modes of transport, but does not include a unit load device;

“handling agent” means an agent who performs on behalf of the operator some or all of the functions of the latter including receiving, loading, unloading, transferring or other processing of passengers or cargo;

“ID number” means an identification number specified in the Technical Instructions for an item of dangerous goods which has not been assigned a UN number;

“Mauritian operator” means an aircraft operator who holds an air operator certificate issued by the Authority;

“over pack” means an enclosure used by a single shipper to contain one or more packages and to form one handling unit for convenience of handling and stowage, but does not include a unit load device;

“package” means the complete product of the packing operation consisting of the packaging and its contents prepared for carriage;

“packaging” means the receptacles and any other components or materials necessary for the receptacle to perform its containment function;

“proper shipping name” means the name to be used to describe a particular article or substance in all shipping documents and notifications and, where appropriate, on packaging;

“serious injury” means an injury, which is sustained by a person in an accident and which:

(a) requires hospitalisation for more than 48 hours, commencing within seven days from the date the injury was received; or
(b) results in a fracture of any bone (except simple fractures of fingers, toes or nose); or

(c) involves lacerations which cause severe haemorrhage, nerve, muscle or tendon damage; or

(d) involves injury to any internal organ; or

(e) involves second or third degree burns, or any burns affecting more than 5 per cent of the body surface; or

(f) involves verified exposure to infectious substances or injurious radiation;


“UN number” means the four-digit number assigned by the United Nations Committee of Experts on the Transport of Dangerous Goods to identify a substance or a particular group of substances;

“unit load device” means any type of container or pallet designed for loading onto an aircraft but does not include a freight container for radioactive materials or an over pack; and

“Mauritian operator” means an aircraft operator who holds an air operator certificate issued by the Authority.

(2) Other expressions used in these regulations shall have the same respective meanings as in the Civil Aviation Regulations 2007.

(3) For the avoidance of doubt any reference in the Technical Instructions or these requirements to the taking on board, loading onto or carriage of dangerous goods in or on an aircraft shall for the purpose of these requirements be interpreted as applying also to the placing, suspending or carriage of such goods beneath an aircraft unless the context makes it otherwise apparent
CHAPTER II REQUIREMENTS FOR CARRIAGE OF DANGEROUS GOODS

4. Requirement for approval of operator

(1) An aircraft shall not carry or have loaded onto it any dangerous goods unless

(a) the operator is approved under the Civil Aviation regulations; and

(b) such goods are carried or loaded in accordance with:

(i) any conditions to which such approval may be subject are met; and

(ii) the carriage is effected in accordance with the Technical Instructions.

(2) The approval referred above:

(a) shall be granted by the Authority if it is satisfied the operator is competent to carry dangerous goods safely;

(b) shall be in writing; and

(c) may be subject to such conditions as the Authority thinks fit.

(d) The Operator Dangerous Goods Manual is found to be satisfactory and approved.

5. Prohibition of carriage of dangerous goods

(1) Subject to paragraphs (2) and (3) a person shall not:

(a) deliver or cause to be delivered for carriage in, or

(b) take or cause to be taken on board; an aircraft any dangerous goods, which he knows or ought to know or suspect to be goods capable of posing a risk to health, safety, property or the environment when carried by air, unless the applicable provisions of the Technical Instructions have been complied with and the package of those goods is in a fit condition for carriage by air.

(2) Subject to paragraph (3), these requirements shall not apply to those dangerous goods specified in the Technical Instructions as being:

(a) for the proper navigation or safety of flight;

(b) to provide, during flight, medical aid to a patient;
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c) to provide, during flight, veterinary aid or a humane killer for an animal;

d) to provide, during flight, aid in connection with search and rescue operations;

e) permitted for carriage by passengers or crew members; or

f) intended for use or sale during the flight in question.

(3) (a) The goods specified in paragraph (2) shall only be carried provided they comply with the following sub-paragraphs and the applicable provisions of Part 1 and 8 of the Technical Instructions.

(b) The goods specified in sub-paragraph (2) (a) shall only be carried if:

(i) they are required to be carried on an aircraft by or under the Civil Aviation Regulations or are otherwise intended for use on an aircraft for the purpose of the good order of the flight in accordance with the normal practice whether or not, in either case, such goods are required to be carried or intended to be used on that particular flight;

(ii) when they are intended as replacements or have been removed for replacement, they comply with paragraph 2.2.2 of Part 1 of the Technical Instructions;

(c) The goods specified in sub-paragraphs (2) (b) and (2) (c) shall only be carried if:

(i) they are or may be required for use during the flight;

(ii) they are or may be required for use during a subsequent flight by the same aircraft and it will not be practicable to load the goods onto the aircraft in the intervening period before the commencement of that subsequent flight; or

(iii) they were used or might have been required for use during a previous flight by the same aircraft and it has not been practicable to unload them from the aircraft since that flight;

(d) The goods specified in sub-paragraph (2) (e) shall only be carried by passengers or crew members if they comply with the provisions in Part 8 of the Technical Instructions;
(e) The goods specified in sub-paragraph (2) (f) shall only be carried if the Technical Instructions identify them as being items which can be carried on an aircraft for sale or use during a flight or, when they are intended as replacements for such items or have been removed for replacement, they are carried in accordance with paragraph 2.2.3 of Part 1 of the Technical Instructions.

CHAPTER III OPERATOR’S OBLIGATIONS

6. Provision of information by the operator to crew etc.

(1) (a) The operator of an aircraft flying for the purposes of public transport shall ensure that all appropriate manuals, including the Operations Manual, contain information about dangerous goods so that ground staff and crewmembers can carry out their responsibilities in regard to the carriage of dangerous goods, including the actions to be taken in the event of emergencies involving dangerous goods.

(b) Where applicable, the operator shall ensure such information is also provided to his handling agent.

(2) The operator of an aircraft in which dangerous goods are to be carried as cargo shall ensure that, before the flight begins, the commander of the aircraft is provided with:

(a) written information about the dangerous goods as specified in paragraph 4.1 of Part 7 of the Technical Instructions; and

(b) information for use in responding to an in-flight emergency as specified in paragraph 4.8 of Part 7 of the Technical Instructions.

(3) The operator of an aircraft which is involved in an aircraft accident or an aircraft incident in Mauritius shall notify the Authority without delay of any dangerous goods carried as cargo on the aircraft.

7. Acceptance of dangerous goods by the operator

(1) The operator of an aircraft in which dangerous goods are to be carried shall ensure that no package, over pack or freight container, which contains dangerous goods, is accepted for carriage in an aircraft until such package, over pack or freight container has been inspected to determine that:

(a) insofar as it is reasonable to ascertain, the goods are not forbidden for carriage by air in any circumstances by the provisions of the Technical Instructions;

(b) insofar as it is reasonable to ascertain, the goods are classified as required by the Technical Instructions;
(c) insofar as it is reasonable to ascertain, the goods are packed as required by the Technical Instructions;

(d) the package, over pack or freight container is marked and labeled in accordance with the provisions of Chapters 2 and 3 of Part 5 of the Technical Instructions;

(e) the package, over pack or freight container is not leaking or damaged so that the contents may escape.

(2) The operator of an aircraft in which dangerous goods are to be carried shall ensure that no package, over pack or freight container which contains dangerous goods is accepted for carriage in that aircraft unless it is accompanied by a dangerous goods transport document, except where the Technical Instructions indicate that such a document is not required, and shall inspect such a document to determine that it complies with the provisions of the Technical Instructions.

(3) (a) For the purpose of each of the inspections required by paragraphs (1) and (2) an acceptance check list shall be used and the results of the inspection shall be recorded thereon.

(b) The acceptance check list shall be in such form and shall provide for the entry of such details as will enable the relevant inspection to be fully and accurately made by reference to the completion of that list.

8. Method of loading by the operator

(1) The operator of an aircraft in which dangerous goods are to be carried as cargo shall ensure that dangerous goods are not carried in any compartment occupied by passengers or on the flight deck, except in circumstances permitted by the provisions in paragraph 2.1 of Part 7 of the Technical Instructions.

(2) The operator of an aircraft in which dangerous goods are to be carried shall ensure that any package, over pack or freight container which contains dangerous goods is loaded, segregated, stowed and secured on an aircraft in accordance with the provisions in Chapter 2 of Part 7 of the Technical Instructions.

(3) The operator of an aircraft in which dangerous goods are to be carried shall ensure that packages, over packs or freight containers bearing an indication that they can only be carried on a cargo aircraft are loaded and stowed in accordance with the provisions in paragraph 2.4.1 of Part 7 of the Technical Instructions and are not loaded on an aircraft carrying passengers.
9. Inspections by the operator for damage, leakage or contamination

(1) The operator of an aircraft in which dangerous goods are to be carried shall ensure packages, over packs or freight containers which contain dangerous goods are inspected for evidence of damage or leakage before being loaded on an aircraft or placed in a unit load device.

(2) The operator of an aircraft in which dangerous goods are to be carried shall ensure a unit load device containing dangerous goods is not loaded unless it has been inspected and found free from any evidence of leakage from or damage to the packages, over packs or freight containers contained in it.

(3) The operator of an aircraft in which dangerous goods are to be carried shall ensure that any package, over pack or freight container which contains dangerous goods and which appears to be leaking or damaged is not loaded on an aircraft.

(4) The operator of an aircraft in which dangerous goods are to be carried shall ensure that any package, over pack or freight container which contains dangerous goods and which is found to be leaking or damaged on an aircraft is removed and that other cargo or baggage loaded on that aircraft is in a fit state for carriage by air and has not been contaminated. If any other cargo or baggage is found contaminated, the same shall also be removed.

(5) The operator of an aircraft in which dangerous goods have been carried shall ensure after unloading that all packages, over packs or freight containers which contain dangerous goods are inspected for signs of damage or leakage and if there is such evidence shall ensure that any part of the aircraft where the package, over pack or freight container was stowed, or any sling or other apparatus which has been used to suspend goods beneath the aircraft is inspected for damage or contamination.

10. Removal of contamination by the operator

(1) The operator of an aircraft in which dangerous goods are to be carried shall ensure that any contamination found as a result of leaking or damaged packages, over packs or freight containers is removed without delay.

(2) The operator of an aircraft shall ensure that an aircraft is not permitted to fly for the purpose of carrying passengers or cargo if it is known or suspected that radioactive materials have leaked in or contaminated the aircraft, unless the radiation level resulting from the fixed contamination at any accessible surface and the non-fixed contamination are not more than the values specified in paragraph 3.2 of Part 7 of the Technical Instructions.
11. Shipper’s responsibilities

Before consigning any dangerous goods for carriage by air the shipper shall ensure that:

(a) the goods are not forbidden for carriage by air in any circumstances under the provisions in paragraph 2.1 of Part 1 of the Technical Instructions;

(b) if the goods are forbidden for carriage by air without approval, all such approvals have been obtained where the Technical Instructions indicate it is the responsibility of the shipper to so obtain them;

(c) the goods are classified according to the classification criteria contained in Part 2 of the Technical Instructions;

(d) the goods are packed according to paragraphs 2.2 and 2.4 of Part 1 chapters 2 and 3 of part 2 and paragraphs 4.2, 4.3 and 4.4 of Part 3 and Part 4 of the Technical Instructions and the packaging used are in accordance with such provisions of those paragraphs, chapters and Parts and Part 6 of the Technical Instructions as apply to those goods;

(e) the package is marked and labeled in English in addition to any other language required by the State of Origin as specified for those goods in paragraph 2.4 of Part 1, chapters 2 and 3 and paragraph 4.5 of Part 3, chapters 2 and 3 of Part 5 and chapter 2 of Part 6 of the Technical Instructions;

(f) the package is in a fit condition for carriage by air;

(g) when one or more packages are placed in an over pack, the over pack only contains packages of goods permitted to be carried by paragraph 1.1 of Part 5 of the Technical Instructions and the over pack is marked and labeled as required by paragraphs 2.4 and 3.2 of Part 5 of the Technical Instructions;

(h) a dangerous goods transport document:

(i) has been completed in English in addition to any other language required by the State of Origin as required by paragraph 4.1 of Part 5 of the Technical Instructions; and

(ii) contains a declaration signed by or on behalf of the shipper stating that the Technical Instructions have been complied with in that the dangerous goods:

(aa) are fully and accurately described;

(bb) are correctly classified, packed, marked and labeled; and
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(cc) are in a proper condition for carriage by air; and

(i) the operator of the aircraft has been furnished with the dangerous goods transport document required by paragraph (h) and such other documents in respect of dangerous goods as are required by Part 4 and paragraphs 4.3 and 4.4 of Part 5 of the Technical Instructions.

CHAPTER V COMMANDER’S OBLIGATIONS

12. Commander’s duty to inform air traffic services

The commander of an aircraft carrying dangerous goods as cargo shall, in the event of an in-flight emergency and as soon as the situation permits, inform the appropriate air traffic services unit of those dangerous goods in detail or as a summary or by reference to the location from where the detailed information can be obtained immediately.

CHAPTER VI TRAINING

13. Provision of training

(1) The shipper, and any agent thereof, shall ensure that before a consignment of dangerous goods is offered by him for carriage by air all persons involved in its preparation have received training as specified in Chapter 4 of Part 1 and paragraph 1.5 of Part 5 of the Technical Instructions, to enable them to carry out their responsibilities with regard to the carriage of dangerous goods by air.

(2) (a) A Mauritian operator, and any agent thereof, shall ensure that all relevant staffs involved with the carriage of passengers or cargo by air have received training which complies with sub-paragraphs (c) and (d).

(b) The operator of an aircraft shall ensure that the staffs of his handling agent have received that training.

(c) The training shall be as specified in Chapter 4 of Part 1 and paragraph 4.9 of Part 7 of the Technical Instructions.

(d) The training has been granted a training approval under paragraph (8).

(3) (a) The agent for a foreign operator shall ensure that all relevant staff involved with the carriage of passengers or cargo by air have received training which complies with sub-paragraphs (b) and (c).

(b) The training shall be as specified in Chapter 4 of Part 1 and paragraph 4.9 of Part 7 of the Technical Instructions.
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(c) The training has been granted a training approval under paragraph (8).

(4) The content of training programmes shall be as specified in Chapter 4 of Part 1 of the Technical Instructions.

(5) Initial and recurrent training programmes shall be established and maintained by or on behalf of the shipper and any agent thereof, the operator of an aircraft if it is a Mauritian operator and the agent of the operator whether the operator is a Mauritian operator or a foreign operator in accordance with paragraph 4.1 of Part 1 of the Technical Instructions and recurrent training shall take place not less than every two years.

(6) Records of training shall be maintained as specified in paragraph 4.2 of Part 1 of the Technical Instructions.

(7) No person shall offer or impart training required by this part of the requirements unless:

(a) (i) he has been granted a training instructor approval under Paragraph (9); and

(ii) the training has been approved under paragraph (8); or

(b) he is employed by a shipper or an agent thereof and the training is approved under paragraph (8), and is offered or imparted to other employees of that shipper or agent; or

(c) (i) he is employed by a operator or by an agent of a Mauritian operator or of a foreign operator;

(ii) the training has been approved under paragraph (8); and

(iii) the training is offered or imparted to other employees of that Mauritian operator or agent.

(8) A training approval for this requirements means:

(a) granted by the Authority if it is satisfied that the form and content of the training is adequate for its purpose;

(b) in writing; and

(c) subject to such conditions as the Authority thinks fit, and may in particular include a condition requiring that the training be provided by a person who holds a training instructor approval granted by the Authority under paragraph (9).
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(9) A training instructor approval

(a) granted by the Authority if it is satisfied that the person is competent to conduct the training specified in the approval granted under paragraph (8);

(b) in writing; and

(c) subject to such conditions as the Authority thinks fit.

CHAPTER VII PROVISION OF INFORMATION TO PASSENGERS AND IN RESPECT OF CARGO

14. Provision of information to passengers

(1) An aerodrome operator and the operator of an aircraft flying for the purpose of public transport of passengers or his agent shall ensure that persons who are or may become passengers on an aircraft flying for the purposes of public transport are warned as to the types of dangerous goods which they are forbidden from carrying on an aircraft as checked baggage or with them by displaying notices sufficient in number and prominence for this purpose:

(a) at each of the places at an airport where tickets are issued;

(b) at each of the areas at an airport maintained to assemble passengers to board an aircraft; and

(c) at any location where a passenger may be checked in.

(2) The operator of an aircraft flying for the purpose of the public transport of passengers or his agent shall ensure that passengers are warned as to the type of dangerous goods which they are forbidden from carrying on an aircraft as checked baggage or with them either by providing information with each passenger ticket, sufficient in prominence for this purpose, or by some other appropriate means such that passengers receive a warning in addition to that required by paragraph (1).

(3) Any person who, in Mauritius, makes available flight accommodation shall ensure that persons who are or may become passengers on an aircraft flying for the purposes of public transport are warned as to the types of dangerous goods which they are forbidden from carrying on an aircraft as checked baggage or with them by displaying notices sufficient in number and prominence for this purpose at any place where flight accommodation is offered for sale.
15. Provision of information in respect of cargo

The operator of an aircraft in which cargo is to be carried and any agent thereof shall ensure that notices giving information about the carriage of dangerous goods are displayed in sufficient number and prominence for this purpose at those places where cargo is accepted for carriage.

CHAPTER VIII DOCUMENTS AND RECORDS, ENFORCEMENT POWERS AND GENERAL

16. Keeping of documents and records

(1) The operator of an aircraft carrying dangerous goods as cargo shall ensure that a copy of the dangerous goods transport document required by section 7(2) and the written information to the commander required by section 6(2) (a) are retained at a readily accessible location until after the full period of the flight on which the goods were carried.

(2) The operator of an aircraft in which dangerous goods are carried shall preserve for not less than three months:

(a) any dangerous goods transport document or other document in respect of dangerous goods, which has been furnished to him by the shipper in accordance with section 7(2);

(b) the record of any acceptance check list completed in accordance with requirements 7(3); and

(c) the written information to the commander as required by the requirements 6(2) (a).

(3) The record referred to in paragraph (2)(b) may be in a legible or a non-legible form so long as the recording is capable of being reproduced in a legible form.

17. Production of documents and records

(1) The operator of an aircraft on which dangerous goods are to be or have been carried and any agent thereof shall, within a reasonable time after being requested so to do by an authorised person, cause to be produced to that person such of the following documents as may have been requested by that person:

(a) the written approval referred to in paragraph 4(1);

(b) the dangerous goods transport document or other document in respect of any dangerous goods, referred to in paragraph 7(2);
(c) the completed acceptance check list in a legible form in respect of any dangerous goods, referred to in paragraph 7(3); and

(d) a copy of the written information provided to the commander of the aircraft in respect of any dangerous goods, referred to in paragraph 6(2)(a).

(2) The operator, shipper and any agent of either of them shall, within a reasonable time after being requested so to do by an authorised person, cause to be produced to that person any document which relates to goods which the authorized person has reasonable grounds to suspect may be dangerous goods in respect of which the provisions of these requirements have not been complied with.

18. Enforcement of Requirements

(1) An authorised person may examine, take samples of and seize any goods, which the authorised person has reasonable grounds to suspect, may be dangerous goods in respect of which the provisions of these requirements have not been complied with. A challan (memo) of seizure shall be made in each case of seizure by the authorized person and a copy thereof shall be given to the passenger, shipper or his agent, or in their absence, to the operator.

(2) An authorised person may open or require to be opened any baggage or package, which the authorised person has reasonable grounds to suspect, may contain dangerous goods in respect of which the provisions of these requirements have not been complied with.

(3) (a) Subject to paragraph (5), any sample taken or goods seized by an authorized person for the purpose of regulation 65 of the Civil Aviation Regulations shall be retained or detained respectively for so long as the Authority considers necessary in all the circumstances and shall be disposed of in such manner, as the Authority considers appropriate in all the circumstances.

(b) Without prejudice to the generality of sub-paragraph (a) any sample taken or goods seized may be retained or detained respectively —

(i) for use as evidence at a trial for an offence; or

(ii) for forensic examination or for investigation in connection with an offence.

(4) (a) The person from whom any goods have been seized by an authorised person under this regulation may apply to the Authority for the item to be released to him.
(b) An application under this paragraph shall be made in writing and shall be accompanied by evidence of ownership by the applicant and copy of certificate of seizure.

(c) The function of deciding a case where such an application as is referred to in sub-paragraph (a) has been made is hereby prescribed for the purposes of the Civil Aviation Regulation 65 and for the purpose of making any decision in such a case a quorum of the Authority shall be one member.

(d) Where the Authority is satisfied that the applicant is the owner of the goods concerned and that further retention of such goods is not necessary for the purposes of any criminal proceedings, it shall arrange for the goods concerned to be returned to the applicant.

(5) Where further retention of goods is, in the opinion of the Authority, no longer necessary and no application has been made under paragraph (4) or any such application has been unsuccessful, the goods shall be destroyed or otherwise disposed of in accordance with the directions of the Authority.

19. Occurrence reporting

(1) A Mauritian operator shall ensure that any dangerous goods accident, dangerous goods incident or the finding of undeclared or misdeclared dangerous goods in cargo or passenger’s baggage, wherever it occurs, is reported to the Authority in accordance with sub-paragraph (3), (4) and (5).

(2) A foreign operator shall ensure that any dangerous goods accident, dangerous goods incident or the finding of undeclared or misdeclared dangerous goods in cargo or passenger’s baggage, which occurred in Mauritius, is reported to the Authority in accordance with sub-paragraph (3), (4) and (5).

(3) A report required under paragraph (1) or (2) shall contain such of the following information as is appropriate to the occurrence:

(a) date of the occurrence;

(b) location of the occurrence, flight number and flight date;

(c) description of the goods and the reference number of the air waybill, pouch, baggage tag and ticket;

(d) proper shipping name (including the technical name, if applicable);

(e) UN/ID number;

(f) class or division in accordance with the Technical Instructions and any subsidiary risk(s);
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(g) type of packaging and the packaging specification marking;
(h) quantity of dangerous goods;
(i) name and address of the shipper or passenger;
(j) suspected cause of the occurrence;
(k) action taken;
(l) any other reporting action taken;
(m) name, title, address and contact number of the reporter;
(n) any other relevant details.

(4) (a) Subject to sub-paragraph (b) a report containing as much of the information referred to above as is in his possession shall be despatched in writing, or in such other form as the Authority may approve, and by the quickest available means to the Authority within 72 hours of the occurrence coming to the knowledge of the person making the report.

(b) If at that time any of the said information is not in the possession of that person, he shall despatch the information to the Authority in writing, or in such other form as the Authority may approve, and by the quickest available means within 72 hours of the information coming into his possession.

(5) Nothing in this requirement shall require a person to report any occurrence which he has reported under the Civil Aviation Regulations or which he has reason to believe has been or will be reported by another person to the Authority in accordance with that regulation.

20. Dropping articles for agricultural, horticultural, forestry or pollution control purposes

Subject to the provisions of section 4(1) (a), nothing in these requirements shall apply to any aircraft flying solely for the purpose of dropping articles for the purpose of agriculture, horticulture, and forestry or pollution control.